

Dual Enrollment: The Role of Policy in Promoting Quality Pathways to Postsecondary Success

February 13, 2014



@CCRSCenter
@AYPF_Tweets
#AcceleratedEd

Technical Support: 1-800-263-6317

COLLEGE & CAREER
READINESS & SUCCESS Center



American Youth Policy Forum

Introduction and Overview

Joseph R. Harris, Ph.D. Director, CCRS Center



@CCRSCenter
@AYPF_Tweets
#AcceleratedEd

COLLEGE & CAREER
READINESS & SUCCESS Center

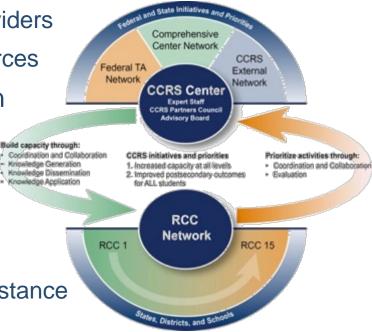
AY PF

American Youth Policy Forum



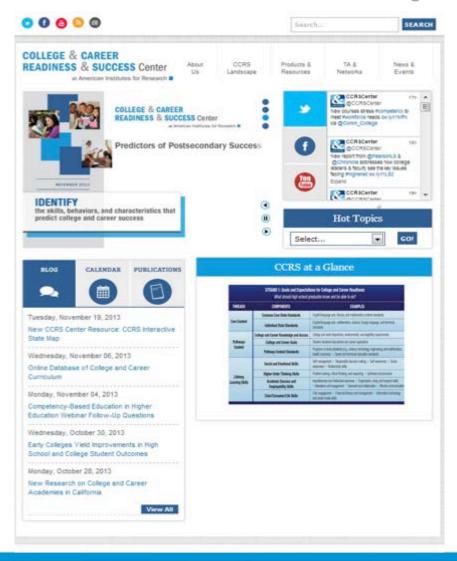
CCRS Center Technical Assistance Hub Task Areas

- Coordination and Collaboration
 - Regional Comprehensive and Content Centers
 - Federal CCRS Technical Assistance Providers
 - External CCRS Stakeholders and Resources
- Knowledge Development and Application
 - New CCRS Center Products and Tools
 - CCRS Knowledge Database
 - Webinars and Symposia
 - CCRS Center Website and Social Media
 - Responsive and Proactive Technical Assistance
 - Networked Communities



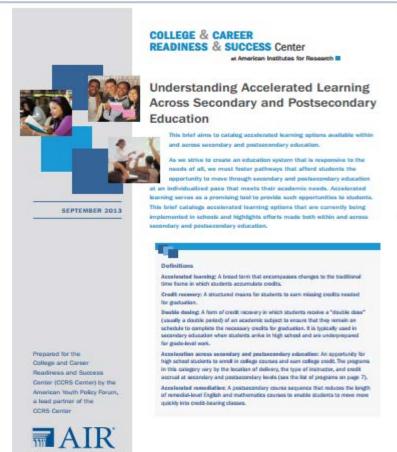


Visit our website: ccrscenter.org





CCRS Center Brief: Understanding Accelerated Learning Across Secondary and Postsecondary Education





CCRS Center Prior Webinars on Accelerated Learning

Understanding Accelerated Learning Across Secondary and Postsecondary Education -

http://www.ccrscenter.org/products-resources/ccrs-center-webinars-events#sthash.Ydu3qTu9.dpuf

Early College, Early Success: Program Overview, Research Findings, and Implications for Practice - http://www.ccrscenter.org/products-resources/ccrs-center-

webinars-events#sthash.Ydu3qTu9.dpuf





Today's Presenters

- Jennifer Dounay Zinth, Senior Policy Analyst, Education Commission of the States (ECS)
- Adam Lowe, Executive Director, National Alliance of Concurrent Enrollment Partnership (NACEP)
- John Fischer, Deputy Commissioner, Vermont Agency of Education
- Joyce Judy, President, Community College of Vermont
- Moderator: Jennifer Brown Lerner, American Youth Policy Forum







@AYPF_Tweets



Dual Enrollment: Where We Are and Model Policy Components

Jennifer Dounay Zinth

Education Commission of the States

About ECS



- ✓ National organization based in Denver, CO
- ✓ Non-partisan, nonprofit
- ✓ Funded by state fees, grants/contracts, corporate support
- ✓ Cover the P-20 spectrum
- ✓ Primary constituents = state-level education leaders in 50 states, D.C. and territories:
 - Governors
 - Legislators
 - Chiefs and state boards
 - Postsecondary leaders

Overview



✓ ECS database on dual enrollment

- ✓ Trends in state-level dual enrollment policy
- ✓ ECS brief on model components of dual enrollment policy



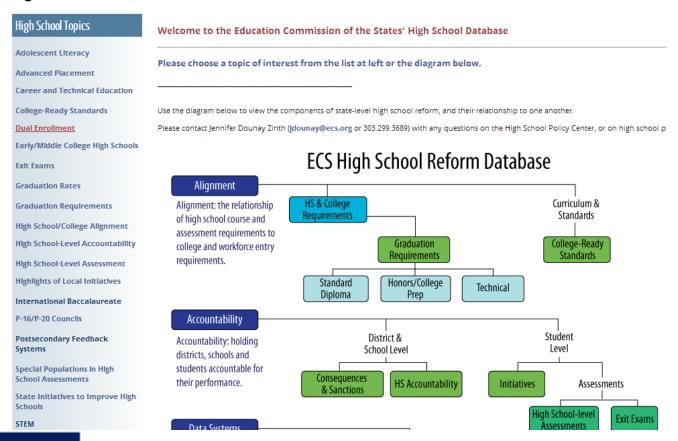
✓ Accessible from www.ecs.org







High School: Online Database





❸ High School topics online ×

- → C

www.ecs.org/html/educationIssues/HighSchool/highschooldb1_intro.asp?topic=de

High School: Online Database

High School Topics

Adolescent Literacy

Advanced Placement

Career and Technical Education

College-Ready Standards

Dual Enrollment

Early/Middle College High Schools

Exit Exams

Graduation Rates

Graduation Requirements

High School/College Alignment

High School-Level Accountability

High School-Level Assessment

Highlights of Local Initiatives

International Baccalaureate

P-16/P-20 Councils

Postsecondary Feedback Systems

Special Populations in High School Assessments

State Initiatives to Improve High Schools

STEM

Student Accountability

Student Support and Remediation

Virtual High Schools

Welcome to the Education Commission of the States' High School Database

Dual Enrollment

Why this issue matters

- · Without a requirement that eligible students may participate, schools and districts may not be inclined to promote this option for students.
- Some express concern that dual enrollment courses taught by high school teachers may not meet the same level of rigor as courses taught by postsecondary faculty on postsecondary campuses.
- Some critics contend that dual enrollment courses without an end-of-course assessment have no measure to ensure that the level of rigor matches that of traditional postsecondary courses.
- . How funding flows can either incentivize schools to participate or deter participation.
- If courses meet rigorous criteria yet students are denied transfer credit at another postsecondary institution, the value of dual enrollment as an option for students to save money and time to degree is negated.

Why our methodology matters

- Primary resources: ECS draws its information primarily from state statute, rules and regulations, recently enacted legislation, executive orders and other primary source documents
- . As needed, policies (and their interpretation) are confirmed with state-level staff.
- We believe that policy helps institutionalize practice.
- . Our goal is to document where the underlying authority lies, and where consensus has been strong enough to adopt a common approach.

Related ECS products

- · Early/Middle College High School database
- . Policy brief: Dual Enrollment: Policy Issues Confronting State Policymakers
- · Recent state policies/activities database and Issue site

Staff contact:

Jennifer Dounay Zinth, senior policy analyst 303.299.3689 |dounay@ecs.org

State Profiles

A report containing all information available in the Dual Enrollment database for a single state.

50-State Reports

- Dual enrollment (all data points for all states)
- DDOCDAM DACICE

Kentucky Virtual High School or other online alternatives.



Kentucky

Offering mandatory or voluntary

Program Basics	
Statewide policy in place	Yes
Definition or title of program	State has two programs: In a Dual Credit course, a student receives credit from both the high school and postsecondary institution in which the student is enrolled upon comple designated program of study, including participating in the Gatton Academy of Mathematics and Science in Kentucky.
	In a Dual Enrollment course, a student is enrolled in a high school and postsecondary institution simultaneously, including participating in the Gatton Academy of Mathematics Kentucky.
	Instances where dual credit policies differ between courses offered by public technical/community colleges and public four-year institutions are noted in the profile.
Where courses provided	Generally: Not specified
	Dual Credit:
	 At high school At postsecondary institution Virtual program Other. Course may be delivered at another site other than the high school or postsecondary campus. Course may also be delivered in combination of delivery methods above
Postsecondary and/or secondary credit earned	Dual Credit: Both
	Dual Enrollment: Postsecondary credit only
Students may take developmental/remedial coursework for dual credit	Not set in state policy
CTE component	Yes. A "career pathway program of study" is defined as a coherent, articulated sequence of rigorous academic and CTE courses, including dual credit opportunities, that prepare postsecondary study leading to postsecondary degrees, industry certifications, or licensure. One of the purposes of the career and technical education accessibility fund is to dev and programs of study in high-demand occupational fields for middle and high school students.
Unique characteristics	Each secondary school-based decision making council must establish a policy on the recruitment and assignment of students to AP, IB, dual enrollment, and dual credit courses t students have the right to participate in a rigorous and academically challenging curriculum. All students willing to accept the challenge of a rigorous academic curriculum must b courses provided they meet prerequisites. Any student whose scores on the grade 8 EXPLORE indicate a high degree of readiness for high school must be counseled to enroll in Ary student whose scores on the grade 10 PLAN or grade 11 ACT indicate a high degree of readiness for college must be counseled to enroll in accelerated courses (with an em Placement classes).
	Statute directs the department of education, upon receipt of adequate federal funding, to identify, in conjunction with the Council on Postsecondary Education, resources at the s postsecondary levels that can be directed toward advanced placement or dual enrollment instruction, and identify current and future funding sources for advanced placement or instructional programs and the amount of funds available or anticipated from those sources. Statute also directs the state board to establish long-term and annual statewide gos number of high schools providing accelerated classes and college credit for students.
	One of the responsibilities of the Kentucky Community and Technical College System is to enhance the relationship of credentials between secondary and postsecondary prograi secondary students to enter programs through early admission, advanced placement, or dual enrollment. A board of education may award standards-based, performance-based credit toward high school graduation for standards-based dual credit courses.
	Kentucky Community and Technical College System (KCTCS) Dual Credit: A student who successfully completes a KCTCS dual credit course is given special consideration in primatriculating to a KCTCS program with special or selective admissions requirements.
Access	

Voluntary. However, each secondary school must offer a core curriculum of AP, IB, dual enrollment, or dual credit courses, using either or both on-site instruction or electronic in



View all data points for all states + DC or all 50 states + DC across a single data point. Student Accountability

Student Support and Remediation

Virtual High Schools

Policy Briefs

Advanced Placement

College-Ready Indicators

Dispelling the Myths About Raising Grad Requirements

Dropout Recovery

Dual Enrollment

Early College High Schools

Early Graduation

Ensuring Rigor

Improving College Access for Underserved Students

Involving Families

NInth Grade Transitions

P-16

P-16 Landmines

Parental Involvement at the HS Level

Remediation

Science Lab Costs

State Supports for Low-Performing High Schools

Teacher Professional Development

Teachers and "College Knowledge"

50-State Reports

- . Dual enrollment (all data points for all states)
- PROGRAM BASICS

Statewide policy in place

Definition or title of program

Where courses provided

Postsecondary and/or secondary credit earned

Students may take developmental/remedial coursework for dual credit

CTE component

Unique characteristics

ACCESS

Offering mandatory or voluntary

College partners can be 2-year/4-year/both

Student eligibility requirements

Cap on number of credits students may earn

Students/parents must be notified of dual enrollment opportunities

Counseling/advising is made available to students

FINANCE

Who is primarily responsible for paying tultion

How state funds participating high schools

How state funds participating postsecondary institutions

ENSURING PROGRAM QUALITY

Instructor and course quality component

Program reporting requirement

Program evaluation component

TRANSFERABILITY

Trends 2008-2013



- ✓ Notification
- ✓ Quality
- ✓ Reporting
- ✓ Evaluation

Notification



- ✓ You can't go if you don't know.
- ✓ Traditionally underserved students less likely to be aware of program, program benefits.
- ✓ No meaningful policy movement 2008-2013
 - > Same 20 states both years

Quality



- ✓ If academic integrity is compromised, everyone's time and money is wasted.
- ✓ Measures of instructor/course quality vary across states
 - Teachers become adjunct faculty
 - Same syllabus, course materials, grading practices, etc.
 - Institutions/faculty provide training, orientation, professional development
 - Courses reviewed to ensure fidelity to postsecondary standards
 - Teachers evaluated in same manner as traditional faculty

Quality



- ✓ Positive growth from 2008-2013
- ✓ 2013: 37 states have embedded instructor/course quality components in state policy!
 - 2008: 29 states (28% increase 2008-2013)
 - Policies added in CO, GA, HI, MN, NV, TN, WA, WY

Reporting



- ✓ Program evaluation impossible without good data
- ✓ Positive growth from 2008-2013
- ✓ 2013: 30 states have integrated reporting requirements in state policy!
 - 2008: 18 states (67% increase 2008-2013)

✓ Huge variation across states in data that must be reported.

Evaluation



- ✓ Evaluation helps states maximize "bang for their buck"
- ✓ Evaluation measures vary across states:
 - Student participation/outcomes data must be evaluated
 - Policy permits entity to submit recommendations for policy changes
 - Local plan must provide for regular program evaluation





700 Broadway, Suite 810 • Denver, CO 80203-3442

Increasing Student Access and Success in Dual Enrollment Programs: 13 Model State-Level Policy Components

By Jennifer Dounay Zinth February 2014

Dual enrollment or concurrent enrollment programs allow eligible high school students to take postsecondary courses for college and, usually, high school credit. Programs are nearly ubiquitous — in 2014, courses for dual or concurrent enrollment credit are offered in every state and the District of Columbia. Statewide policies govern these programs in 47 states and D.C., and local policies or agreements oversee programs in Alaska, New Hampshire and New York.

While programs have various names in different states, the term "dual enrollment" will be used throughout this report. Findings are based on an ECS analysis of state dual enrollment policies and a review of relevant academic research.

What's happening in your state? Visit <u>ECS' 50-state database on</u> dual enrollment policy

Among some of the findings:

- The number of U.S. public high schools offering dual enrollment programs is growing, with 82
 percent providing such opportunities in 2011-12, the most recent national data available.
- Academic research and state experience highlight the benefits of dual enrollment programs for improving college completion rates, particularly for minority and/or low-income students.
- However, with the possible exception of Massachusetts, minority and/or low-income students tend
 to be underrepresented in statewide dual enrollment programs. Recent analyses in Illinois, Ohio
 and Washington show white and/or more affluent students are overrepresented in these programs.

ECS identified 13 model state-level policy components that may increase student participation and success in dual enrollment programs. These components fall under four broad categories: access, finance, ensuring course quality and transferability of credit. Examples of state laws containing these



Database and policy brief combined can help policymakers and educators to determine if policies in their state contribute – or provide unintentional barriers – to program access and quality.

Model Components of State-Level Policies on Dual Enrollment

Access

Components to increase the likelihood underserved students will participate

- All eligible students are able to participate. To ensure program access, state law must be unequivocal on this point. ... p. 4
- Student eligibility requirements are based on the demonstration of ability to access college-level content, not bureaucratic procedures or non-cognitive factors. ... p. 5
- Caps on the maximum number of courses students may complete are not overly restrictive. Cost should not be a driving factor for states to establish caps. ... p. 5
- Students earn both secondary and postsecondary credit for successful completion of approved postsecondary courses. While it may sound obvious, such policies are not universal. ... p. 6
- 5. All students and parents are annually provided with program information. Less-advantaged parents are typically less likely to be aware of dual enrollment opportunities. ... p. 7
- Counseling is made available to students and parents before and during program participation.
 State policies should promote the availability of counseling. ... p. 8

Finance

Components to lessen financial barriers for students and financial disincentives for districts and colleges

- Responsibility for tuition payments does not fall to parents. Requiring parents to pay tuition up
 front and receive reimbursement later may preclude participation by some students. ... p. 9
- Districts and postsecondary institutions are fully funded or reimbursed for participating students. At least one state is tying full funding to course quality. ... p. 10

Ensuring Course Quality

Components to maintain consistent academic rigor across all course delivery options

- Courses meet the same level of rigor as the course taught to traditional students at the partner
 postsecondary institution. Nearly 40 states have embedded instructor and/or course quality in
 state law. ... p. 10
- 10. Instructors meet the same expectations as instructors of similar traditional postsecondary courses, and receive appropriate support and evaluation. This is particularly important when dual enrollment courses are taught by high school instructors. ... p. 11
- Districts and institutions publicly report on student participation and outcomes. Only 30 of the 47 states with state-level dual enrollment programs require such reporting. ... p. 12
- Programs undergo evaluation based on available data. Nearly 30 states require dual enrollment programs to undergo internal or external evaluation. ... p. 14

Transferability of Credit

Component to ensure dual enrollment credit is treated equitably

13. Postsecondary institutions accept dual enrollment credit as transfer credit, provided measures of quality are ensured. More than 20 states require dual enrollment credits to be treated for transfer credit in the same manner as credits earned at the receiving institution. ... p. 15



Access

- 1. All eligible students are able to participate.
- Student eligibility requirements are based on the demonstration of ability to access college-level content.
- 3. Caps on the maximum number of courses students may complete are not overly restrictive.
- 4. Students earn both secondary and postsecondary credit for successful completion of approved postsecondary courses.
- 5. All students and parents are annually provided with program information.
- 6. Counseling is made available to students/parents before and during program participation.



Finance

- 7. Responsibility for tuition payments does not fall to parents.
- 8. Districts and postsecondary institutions are fully funded or reimbursed for participating students.



Ensuring Course Quality

- 9. Courses meet the same level of rigor as the course taught to traditional students at the partner postsecondary institution.
- 10. Instructors meet the same expectations as instructors of similar traditional postsecondary courses, and receive appropriate support and evaluation.
- 11. Districts and institutions publicly report on student participation and outcomes.
- 12. Programs undergo evaluation based on available data.



Transferability

13. Postsecondary institutions accept dual enrollment credit as transfer credit, provided measures of quality are ensured.

New from ECS in 2014



- ✓ March: CTE in dual enrollment brief
- ✓ Two additional briefs to be published later in 2014
- ✓ State data elements project
- ✓ Session at 2014 National Forum on Education Policy
 - DC, June 30-July 2
- ✓ Update of 2013 dual enrollment database?
- ✓ And as always:
 - Monitoring legislative and regulatory enactments
 - Answering information requests
 - Providing presentations, testimony, technical assistance



Education Commission of the States 700 Broadway, Suite 810 Denver, Colorado 80203 (303) 299-3624

www.ecs.org ecs@ecs.org

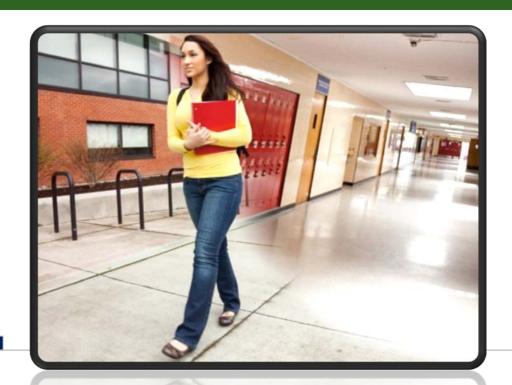
Audience Questions?



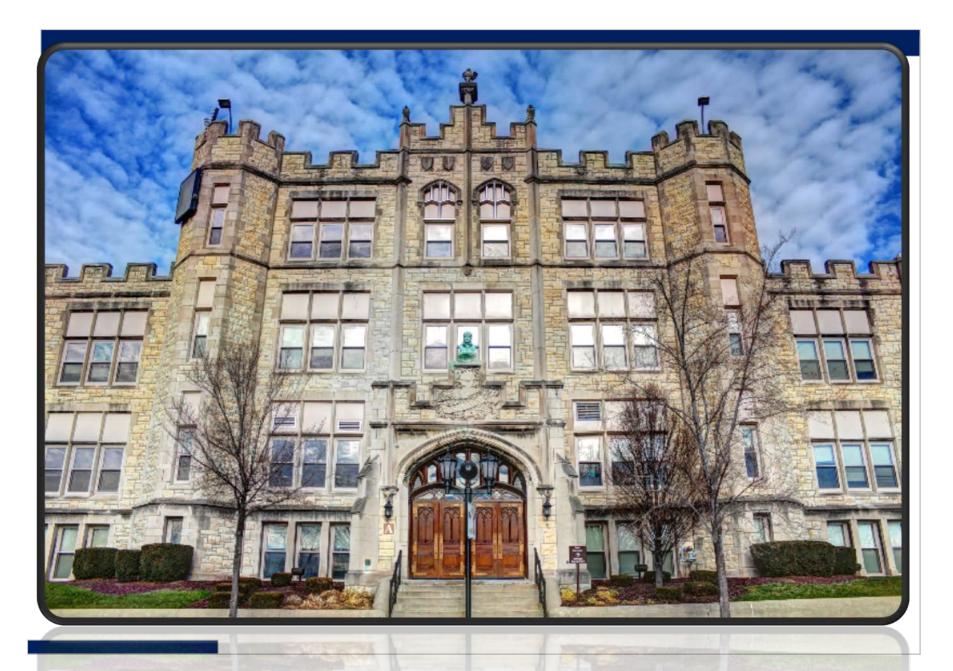


ADVANCING QUALITY COLLEGE COURSES IN HIGH SCHOOL

Building Capacity for Quality: The Role of NACEP Accreditation









Research

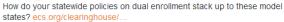


Communications

Tweets



NACEP @NACEPtweets · 20h



and ◆Reply ★Retweet ★Favorite ••• M



NACEP @NACEPtweets · Feb 6

Don't miss NACEP's Executive Director Adam Lowe next Thursday on this webinar on Dual Enrollment. ow.ly/tmGqT

pand • Reply • Retweet • Favorite • More

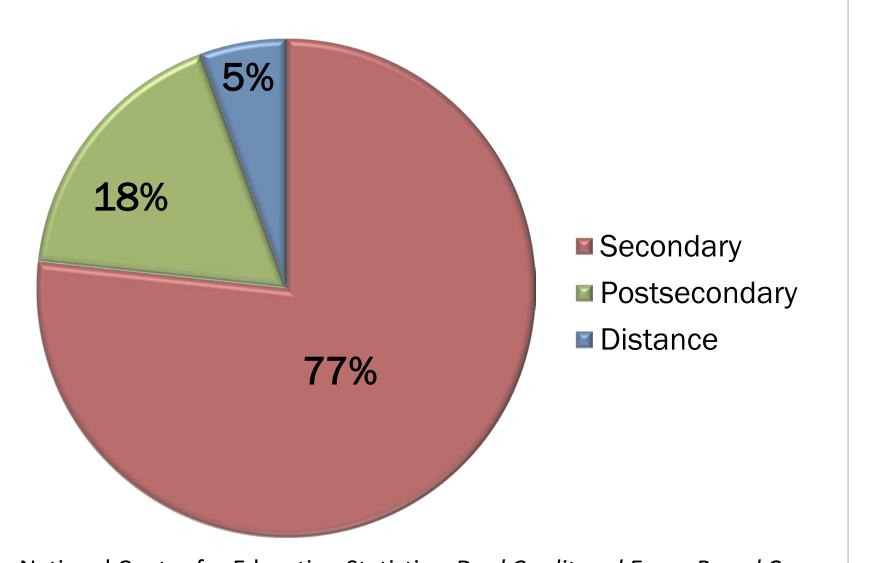


Membership in 42 States

Conferences/Professional Development



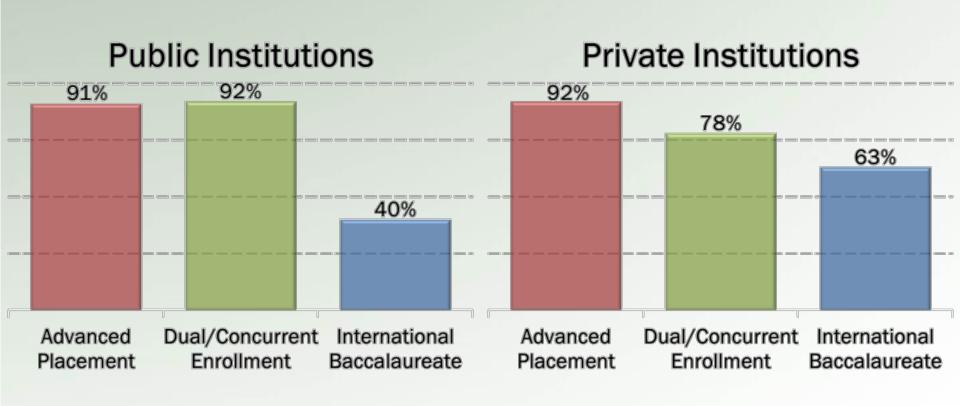
By numbers of students participating



Source: National Center for Education Statistics, *Dual Credit and Exam-Based Courses in U.S. Public High Schools*, February 2013.



Credit is Widely Accepted



Source: Western Interstate Commission for Higher Education, *Accelerated Learning Options: Moving the Needle on Access and Success*, June 2006.



Higher Education Accreditation

Types of higher education accrediting organizations:

- Regional accreditors
- National faith-related accreditors
- National career-related accreditors
- Programmatic accreditors

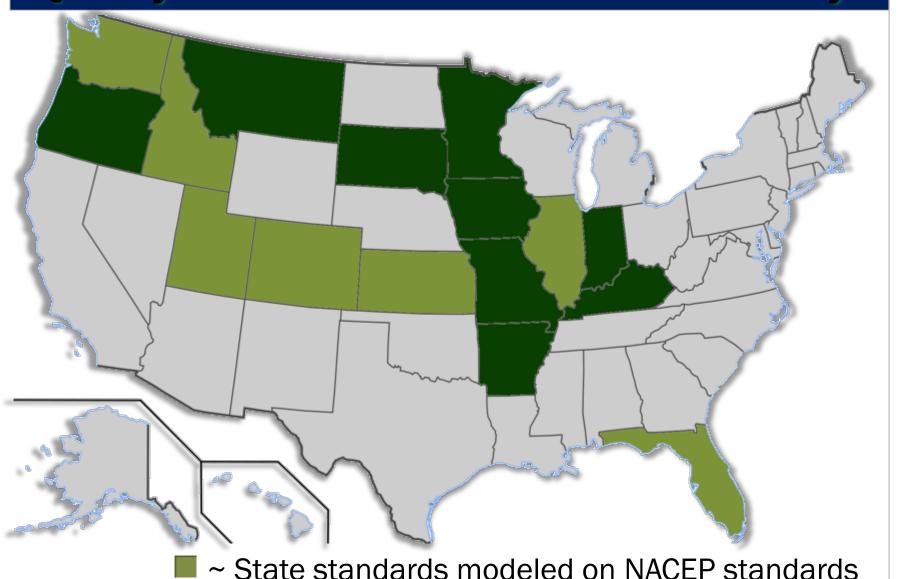


NACEP Standards: Guiding Principles

A high quality concurrent enrollment program (CEP) is one where:

- College courses offered in high schools are as rigorous as courses offered on the sponsoring college campus
- CEP students are held to the same expectations and standards of achievement as on campus students
- CEP instructors meet the same requirements for on campus adjunct instructors, and are provided support by faculty in their discipline
- CEP program oversight is sufficient to ensure the academic integrity of its courses, regardless of where they are taught and by whom

Quality Standards: NACEP in State Policy



- ~ State standards modeled on NACEP standards
 - ~ State requires or incentivizes NACEP accreditation

NACEP NATIONAL CONFERENCE

ELevating College Transition

October 26-28, 2014 | Chicago, IL





ADVANCING QUALITY COLLEGE COURSES IN HIGH SCHOOL



Hosted by the Illinois Community College Board

Adam I. Lowe, Executive Director

alowe@nacep.org 919-593-5205

www.nacep.org

Audience Questions?



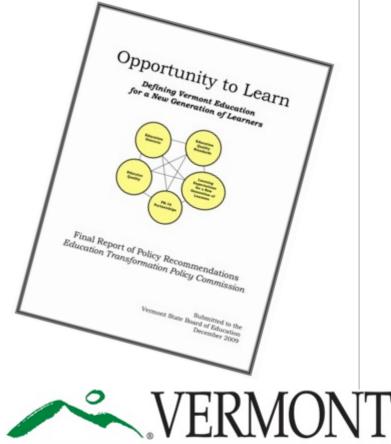
VERMONT FLEXIBLE PATHWAYS February 2014



VT Transformation

SETTING THE STAGE FOR CHANGE







AGENCY OF EDUCATION



VT Transformation

Vermont Context

- -Declining Student Population
- -High Graduation Rates, Low Postsecondary Attendance
- -History of Innovation, Collaboration

New England Context

-NE Secondary School Consortium

Theory of Action

-Policy, Practice and Public Will



Implementation Progression

Policy Implementation

Act 77 Flexible Pathways of 2013

- -Personal Learning Plans
- -Dual Enrollment & Early College Programs

EQS (Education Quality Standards)

-Proficiency Based Graduation Standards

Community Engagement and Messaging (under development)







COMMUNITY COLLEGE OF VERMONT

BUILDING CAPACITY TO SUPPORT HIGH QUALITY

DUAL ENROLLMENT PATHWAYS

COMMUNITY COLLEGE OF VERMONT



Second largest college in the state

Only community college in the state

12 locations and online

7,000 students each semester

WHY DUAL ENROLLMENT IN VT2 Economic Development

- By 2020 62% of VT jobs will require post-secondary training
- Of the 25 fastest growing occupations, 19 require postsecondary training
- In VT, associate degree holders earn 36% higher wage*
- In VT, unemployment rate for associate degree holders are 2 points lower*

*Source: U.S. Chamber of Commerce

WHY DUAL ENROLLMENT IN VT?

Demographics

- Increase college-going rate
- Shrink the age gap
- Improve college readiness
- Reduce college debt
- Shorten time to graduation

CHALLENGES

Access

Quality and Rigor

Resources



ACCESS STRATEGIES Collaboration with K-12

Relationships with individual schools and guidance counselors

Introduction to College Studies

QUALITY & RIGOR STRATEGIES

CCV manages all concurrent courses

Hire faculty

Offer professional development

Provide standard course objectives

Evaluate faculty and course outcomes

RESOURCE STRATEGIES

Build relationships with philanthropic partners

Seek out grants

Collaborate with community partners and organizations



IN CLOSING

Relationships

Staffing

Quality & Rigor

Branding





Audience Questions?



Contact Today's Presenters

- Joe Harris, jharris@air.org
- Jennifer Dounay Zinth, jdounay@ecs.org
- Adam Lowe, alowe@nacep.org
- John Fischer, john.fischer@state.vt.us
- Joyce Judy, joyce.judy@ccv.edu
- Jennifer Brown Lerner, jlerner@aypf.org

Recordings available at www.aypf.org